### **EXECUTIVE SUMMARY**

Where you live "is an investment, an expense, a retreat, a responsibility, an expression of yourself and more. For these and other reasons, analysts in government and business study the nation's housing very closely." <sup>1</sup> This report combined information gathered from the U. S. Census and U.S. Office of Housing and Urban development, along with local and regional information pertaining to Dearborn County gathered by the consultants, which will help the community and others to understand more fully the issues related to housing and affordable housing in Dearborn County.

Because housing is the single largest expenditure for most American families, an adequate supply of housing is directly related to the economic and social health of a community. The failure to assist in housing needs can result in significant societal costs. This report provides a comprehensive view of the housing situation and outlines an affordable housing plan for Dearborn County.

The report begins with a broad and in-depth statistical overview, in order to highlight the current condition of housing in Dearborn County, and to provide a richer understanding of the community, its citizens, its economy and the related housing issues.

A demographic description of Dearborn County appears below and on the following pages. This overview of data is intended to acquaint the reader with the basic characteristics of Dearborn County, especially as it applies to housing. **Table 2** focuses on population, households and employment.

| Table 2. Dearborn County Demographic Overview |          |               |                                   |          |               |  |
|---|----------|---------------|-----------------------------------|----------|---------------|--|
| CHARACTERISTIC                                | VALUE    | RANK IN STATE | CHARACTERISTIC                    | VALUE    | RANK IN STATE |  |
| 2002 Population                               | 47,333   | 29            | Percent of adults with HS diploma | 82 %     | 31            |  |
| 2000 Households                               | 16,832   | 30            | Percent of adults with BA or more | 15.4 %   | 24            |  |
| Labor Force 2003                              | 23,810   | 29            | Average<br>earnings/job           | \$26,258 | 17            |  |
| Employment, 2003                              | 22,660   | 28            | Households in 2000                | 16,832   | 30            |  |
| Per Capita Income                             | \$28,113 | 17            | Median HH income                  | \$48,899 | 7             |  |

Source: U.S. Census, 2000

**Table 3** provides a glimpse of Dearborn County. It indicates housing units, size of the county, housing units without complete facilities, cost of rent, numbers of workers, travel time to work and poverty level. This overview provides an insight into the economic and housing needs of Dearborn County.

<sup>&</sup>lt;sup>1</sup> Housing Data Between the Censuses: The American Housing Survey. U.S.Census Bureau, Census Special Reports, AHS/R/04-1, Washington, D.C., 2004.

| Table 3. Measurement of Community Issues in Dearborn County |        |   |  |  |  |
|---|--------|---|--|--|--|
| There are   | 18,539 | housing units in Dearborn County.                     |  |  |  |
| There are approximately                                     | 10%    | of housing units without complete kitchen facilities  |  |  |  |
| There are approximately                                     | 6%     | of housing units without complete plumbing facilities |  |  |  |
| In Dearborn County  | 13%    | of the housing units are vacant                       |  |  |  |
| The population density is                                   | 151.1  | people per square mile of land area                   |  |  |  |
| The housing density is                                      | 58.3   | units per square mile of land area                    |  |  |  |
| The area of Dearborn County is 307.5                        |        | square miles  |  |  |  |
| The water area is   | 1.84   | square miles  |  |  |  |
| The land area is  | 305.66 | square miles  |  |  |  |
| There are   | 22,711 | workers who are 16 and over                           |  |  |  |
| The mean travel time to work is                             | 30.5   | minutes   |  |  |  |
| 21.7% of the renter-occupied housing units costs            | 40%    | of income or more                                     |  |  |  |
| In the year 2000  | 3,011  | residents of Dearborn County were below poverty level |  |  |  |

Source: U.S. Census, 2000 and The Department of Housing and Urban Development.

The report continues with a review of the cost burden for low-income households and the type of housing currently available in Dearborn County. The report also contains a survey of residents in Dearborn County and an assessment of the quality of the exterior of housing units. Included also is a description of the housing inventory and the cost of housing in Dearborn County.

This report describes services which support affordable housing, the special populations in Dearborn County and neighborhood needs. It includes an overall assessment of the infrastructure and its capacity for future growth and development.

The report concludes with the strategies identified which could potentially benefit Dearborn County and its residents. Finally, an action plan is included which will serve as the guiding blueprint for future activities and change.

The census data combined with data that was generated locally indicated a need in Dearborn County for more affordable housing, especially in the rental markets. The research found that lower-income people who rent spend a larger portion of their income on housing costs. Also, additional affordable housing was needed particularly in the more urban areas of Lawrenceburg and Aurora. They also learned that there were special populations needing housing particularly elderly, abuse victims, homeless and low income populations.

Finally, the consultants found that because there is limited public funding to assist with housing needs, and because low-income persons have difficulty accessing these and other funds, there is an overwhelming need to create new and creative programs for housing support and assistance. This needs assessment, analysis and report of recommendations should provide the basis and guidance for such assistance.

#### **Recommended Activities**

## **Activity 1: Creation of the Dearborn County Housing Council**

The council would be comprised of representatives from the county's housing organizations.

The council would need a central, organizing body to set meetings and establish agendas. After several initial meetings to get things going, the council would only have to meet every 2-3 months. Subcommittees would carry out much of the project work.

# **Activity 2: Review Mission**

The council's best bet for staying unified and focused is agreeing upon a set of priorities. The first step toward that agreement is to review all of the data generated during the Comprehensive Plan and the Housing Needs Assessment. As conditions are constantly in flux, the council may need to update or shift priorities over time.

## Activity 3: "Create a Splash" Project

A major identified gap in Dearborn County is education. There is a lack of understanding about services and programs, or that many programs and services even exist. So one of the first activities undertaken by the council should be public awareness. Some possible projects include:

#### Declare The Year of The House

The steering committee wishes to call community wide attention to housing needs in Dearborn County. One way to accomplish this is for elected officials collectively to declare 2005 as The Year of the House.

This will help raise awareness of housing needs in the county and provide a framework within which to promote community wide action and housing improvement. Each and every service organization, local government department, church, social club, business, etc., will be encouraged to adopt or support one of the housing related projects, organizations, or programs identified in this plan.

#### Create The Housing University

One method of addressing the housing education needs in the county is through a "Housing University."

Such a resource would be a university without walls and function as a broad based collaborative of housing and support organizations throughout the county and north central Indiana region. The "university" will be charged with communicating the existence of programs and services, providing information on how to access services, and educating clientele in the subject matter of the curriculum as proposed here.

Possible project areas include home ownership counseling, financing and financial services, consumer education, home health and personal finance.

### **Activity 4: Address Rental Housing Needs**

Of all the demographic and market research information gathered during the assessment, the need for more affordable rental units was among the most pressing issues.

For example, as documented elsewhere in this report, a minimum wage earner (earning \$5.15 per hour) can afford monthly rent of no more than \$268, but an efficiency apartment in Dearborn is \$392. The county's median renter income is \$28,883, thus a renter earning the median renter income can afford rent of no more than \$722. This leaves 46% of renters unable to afford the Fair Market Rent for a 2-bedroom unit.

The first step will be supporting projects already underway in Aurora.

The council could work with government offices to organize a "Landlord Expo" where investment property owners learn about issues such as maintenance and city codes.

Landlords, their maintenance workers, renting agents and real estate agents could be invited.

#### **Activity 5: Select Projects for Other Priorities**

The previously mentioned four activities will be a handful for any new organization, but it would be good for the council to line up some other priorities and possible projects. Some topics and possible projects include:

- **Homeownership Counseling:** Work with the Extension Office and *Life*time Housing Group to promote homeownership education classes in all corners of the county. The Southern Indiana Rural Development Project hopes to launch a new program that could assist with this effort.
- Conversion/Demolition of Vacant Housing: Support Lifetime Housing Group with its
  efforts in Aurora while looking to expand conversion activities in other parts of the
  county.
- **Supportive Services and Infrastructures:** SIEOC, the Mental Health Center and *Life*time Resources are strong resources in this area, and all three groups have indicated the need for additional services in the future.
- Transitional Housing: The community Mental Health Center has built its own housing
  to help clients transition back into the community. They are interested in expanding the
  number of units if they can get funding.